

Mike McGinn

Mayor

**Diane Sugimura** 

Director, DPD

**Marshall Foster** 

Planning Director, DPD

Julie Bassuk

Chair

**Graham Black** 

**Malika Kirkling** 

**Laurel Kunkler** 

**Tom Nelson** 

**Julie Parrett** 

**Osama Quotah** 

**Norie Sato** 

**Donald Vehige** 

**Debbie Wick-Harris** 

Valerie Kinast

Coordinator

**Tom Iurino** 

Senior Staff



Department of Planning and Development

700 5th Avenue, Suite 2000 PO Box 34019 Seattle, WA 98124-4019

**TEL** 206-615-1349 **FAX** 206-233-7883

### APPROVED MINUTES OF THE MEETING

### May 19, 2011

Convened 10:00 am Adjourned 3:30 pm

### **Projects Reviewed**

Fire Station 36

Grange Insurance Association Skybridge Yesler Terrace Redevelopment

### **Commissioners Present**

Julie Bassuk, Chair

Graham Black (excused from 10:30am-11:30am) Malika Kirkling (excused from 12:00pm-3:30pm)

Tom Nelson (excused from 10:00am-11:00am)

Julie Parrett

Osama Quotah

Norie Sato (excused from 10:00am-11:45am)

### **Commissioners Excused**

Laurel Kunkler Don Vehige

### **Incoming Commissioners Present**

Debbie Wick-Harris

### **Staff Present**

Valerie Kinast Tom Iurino



May 19, 2011 Project: Yesler Terrace Redevelopment

**Phase:** Street Vacation

Last Reviewed: April 21, 2011; April 7, 2011; Jun 2, 2009; Apr 4, 2009

**Presenters:** Anne Fisk-Zuniga, Seattle Housing Authority

Alan Grainger, GGLO

Attendees: Beverly Barnett, SDOT

Dave LaClergue, DPD Tom Eanes, SHA

Rebecca Herzfeld, Council staff

Marieke Lacasse, GGLO Bob Messina, public

Melody McCutcheon, Hillis, Clark, Martin and Peterson, P.S.

Beverly Barnett, SDOT Gary Johnson, DPD Peg Staeheli, SvR Shane DeWald, SDOT Nate Cormier, SvR Design

Time: 1:30pm - 3:30pm

### Presentation

Seattle Housing Authority proposed to replace the Yesler Terrace housing development with a much denser mix of housing, office and retail; its plans require vacating several streets. The Design Commission approved the urban design merit of the street vacation on April 21, 2011.

Seattle Housing Authority presented the public benefit package for the street vacation. The package, as outlined in the presentation, included: 1) connectivity within and to the neighborhood, 2) improved street function by providing more ROW than vacated with better function for bikes and pedestrians, 3) parks and green streets, and 4) public realm improvements. These improvements were above and beyond what will be required by new zoning and street improvement requirements.

Seattle Housing Authority also proposed to return to the commission for review of the pocket parks at conceptual design, to embed a mechanism in the Planned Action Ordinance to ensure timely delivery, and to promise that the public benefits and public realm improvements be made concurrent with adjacent development.

### **ACTION**

The Design Commission thanked the Yesler Terrace Redevelopment team for its clear presentation of the proposed project and its public benefit package for the street vacation.

By a vote of 6-0, the commission recommended SDOT approve the street vacation and the public benefit package which included increased connectivity within and to the neighborhood, improved street function, parks and green streets, and public realm improvements. (See attached for details.) The commission made the following conditions:

 Program, design and advertise the pocket parks and hillclimb to the general public, not just to those residents of Yesler Terrace. The parks and hillclimb should have features that draw visitors from elsewhere in Seattle.

- Pledge to present the design of the pocket parks and hillclimb to the Design Commission for review at concept design, schematic design, and design development.
- Deliver public infrastructure, including the items in the public benefit package, when the Seattle
  Housing Authority or other developers build projects on the adjacent private land. Embed the
  schedule for the delivery of the public infrastructure in the Planned Action Ordinance.
- Create and publish for public education the unique and innovative elements comprising the Yesler Terrace design and development. These could include sustainability features, community service areas, and public improvements provided beyond what would be required, so that others may learn from the process.
- Advise city staff to review green infrastructure. Development of green infrastructure and stormwater management to "maximum extent feasible" should not be limited to the extent of the right-of-way.



# Yesler Terrace

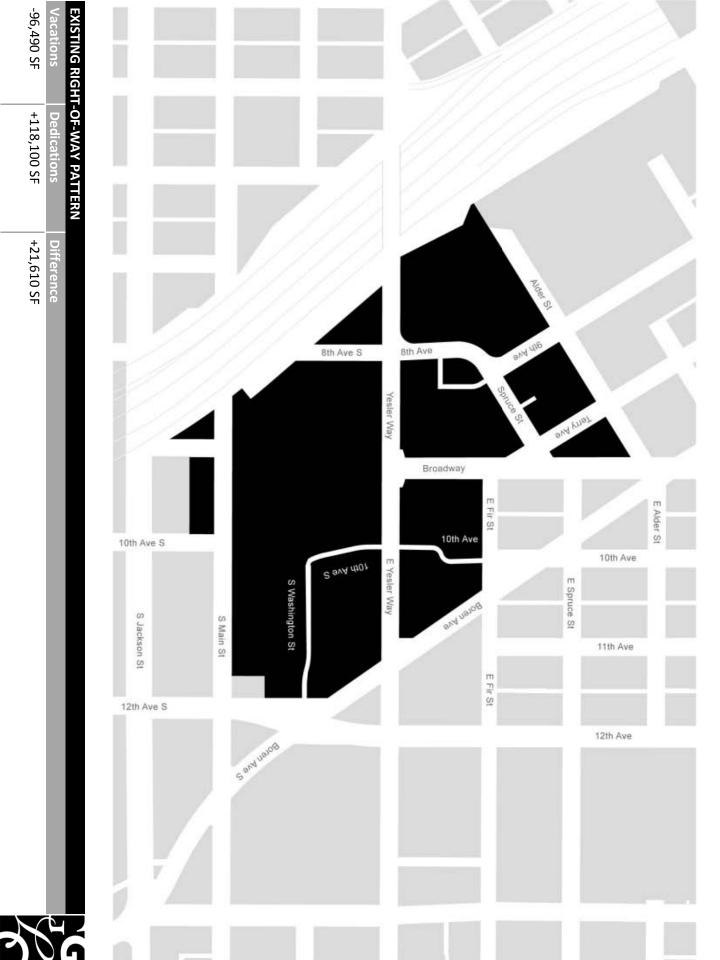
**Bringing Home a Better Future** Design Commission – May 19, 2011



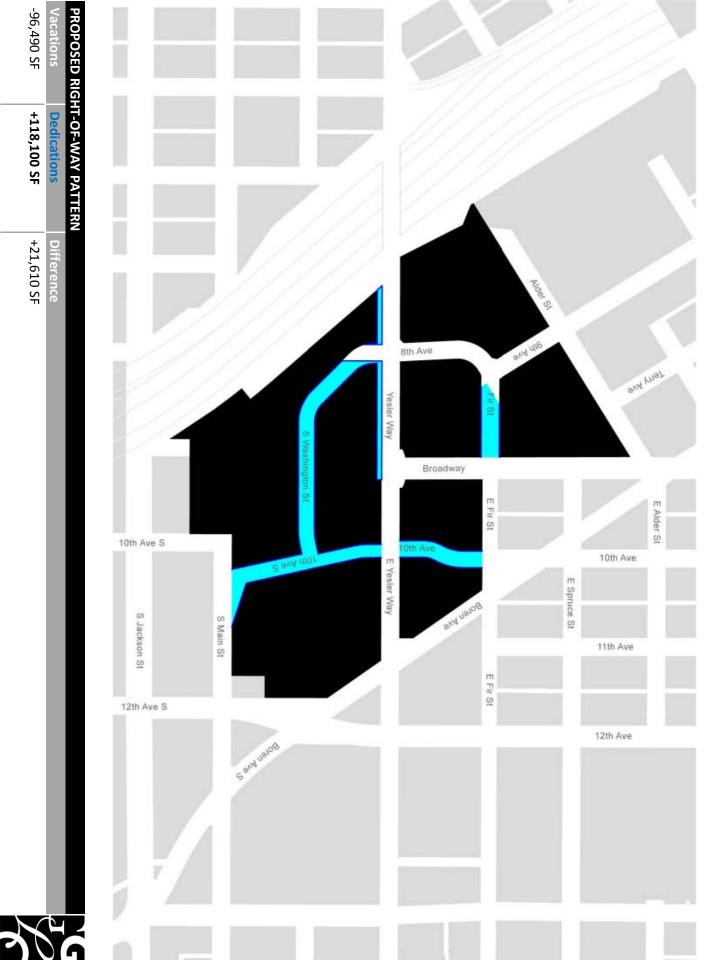
## What are the Public Benefits from the proposed street vacations and dedications?

- Connectivity within and to the Neighborhood
- ✓ Improved Street Function
- ✓ Parks and "Green" Streets
- ✓ Public Realm Improvements











## What are the Public Benefits from the proposed street vacations and dedications?

Connectivity within and to the Neighborhood





CONNECTIVITY WITHIN THE NEIGHBORHOOD

**Improved Internal Circulation** 

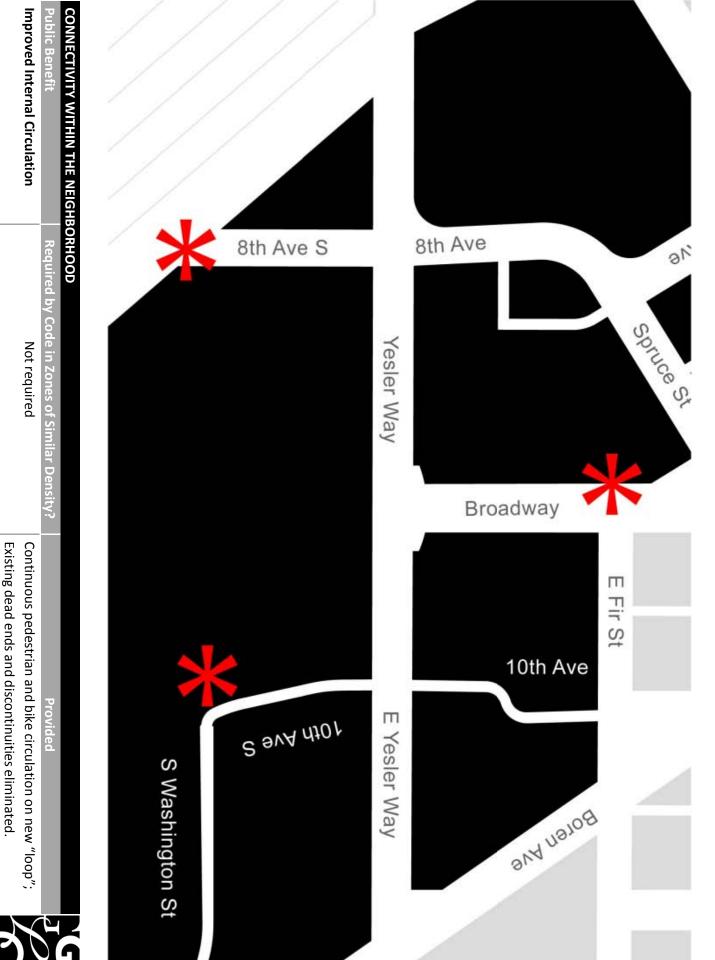
Not r

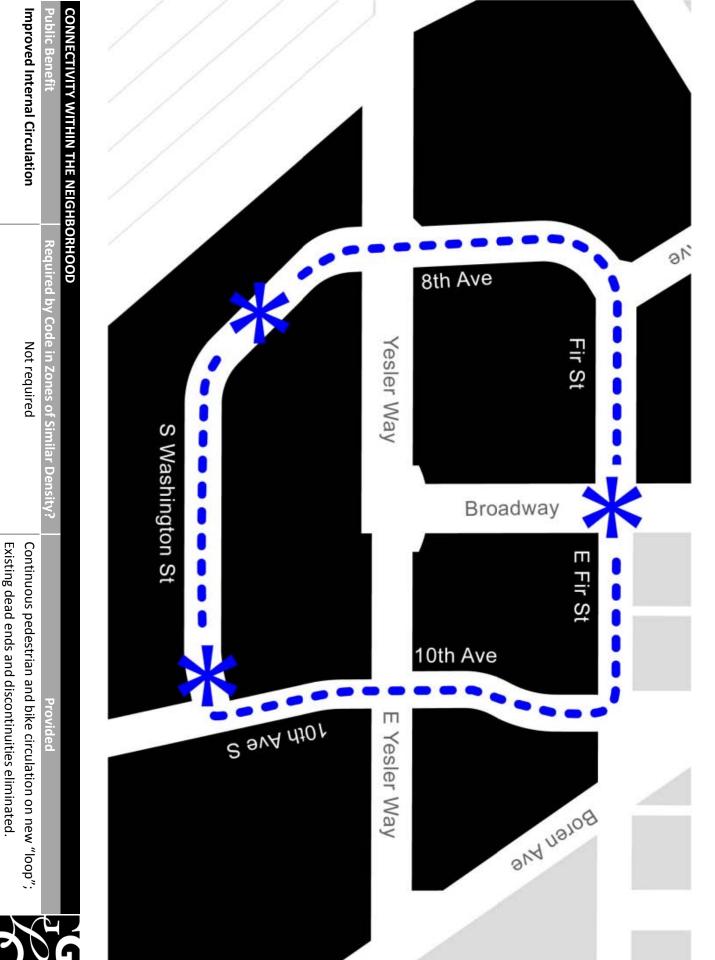
Not required

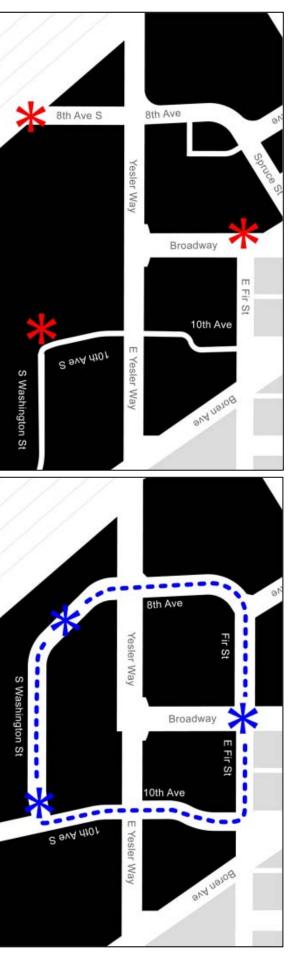
Provided

Continuous pedestrian and bike circulation on new "loop"; Existing dead ends and discontinuities eliminated.





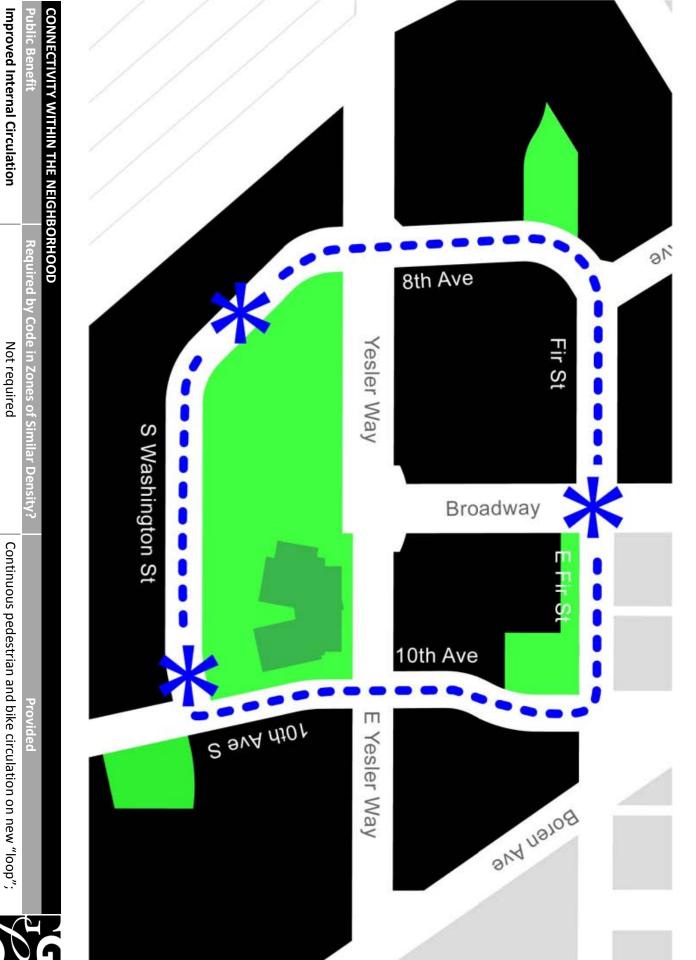




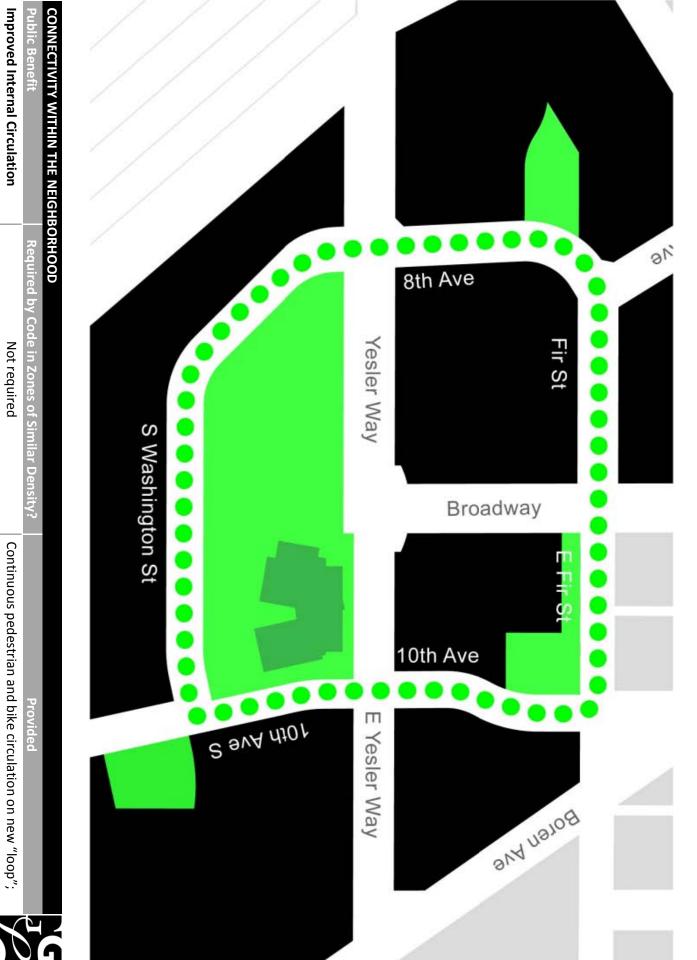
**CONNECTIVITY WITHIN THE NEIGHBORHOOD** 

**PROBLEM** 

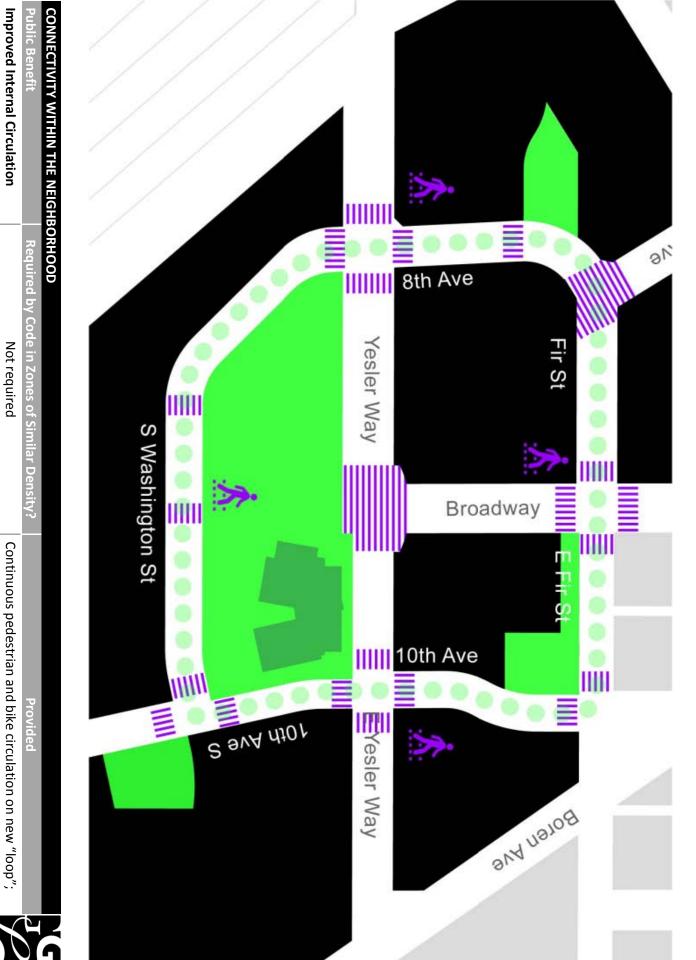
SOLUTION



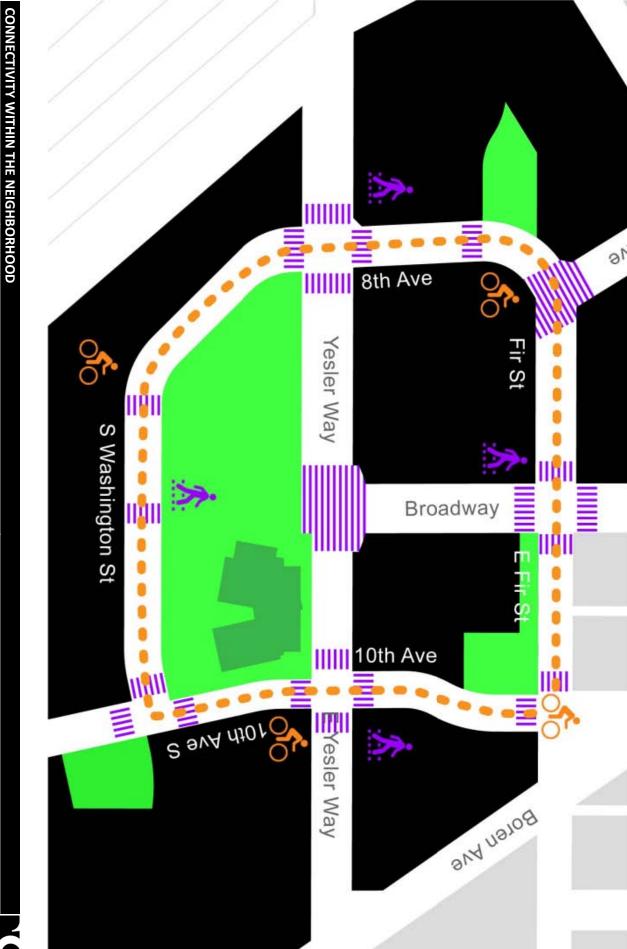
Existing dead ends and discontinuities eliminated



Existing dead ends and discontinuities eliminated



Existing dead ends and discontinuities eliminated



Improved Internal Circulation

Not required

Continuous pedestrian and bike circulation on new "loop"; Existing dead ends and discontinuities eliminated



CONNECTIVITY TO AND FROM THE NEIGHBORHOOD

blic Benefit

**New Connection to Little Saigon** 

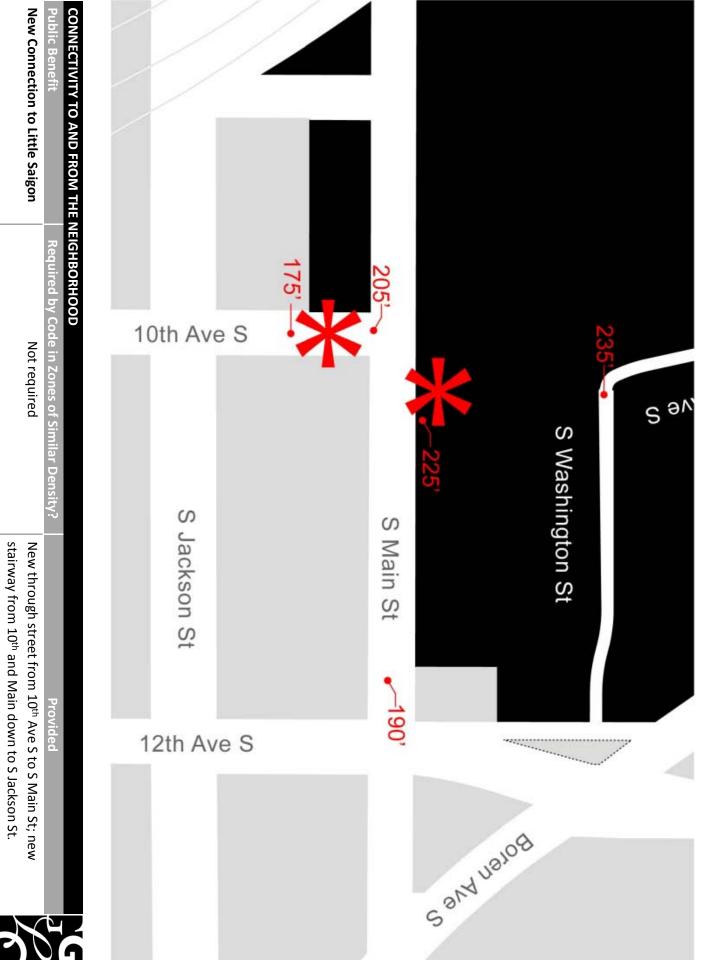
equired by Code in Zones of S

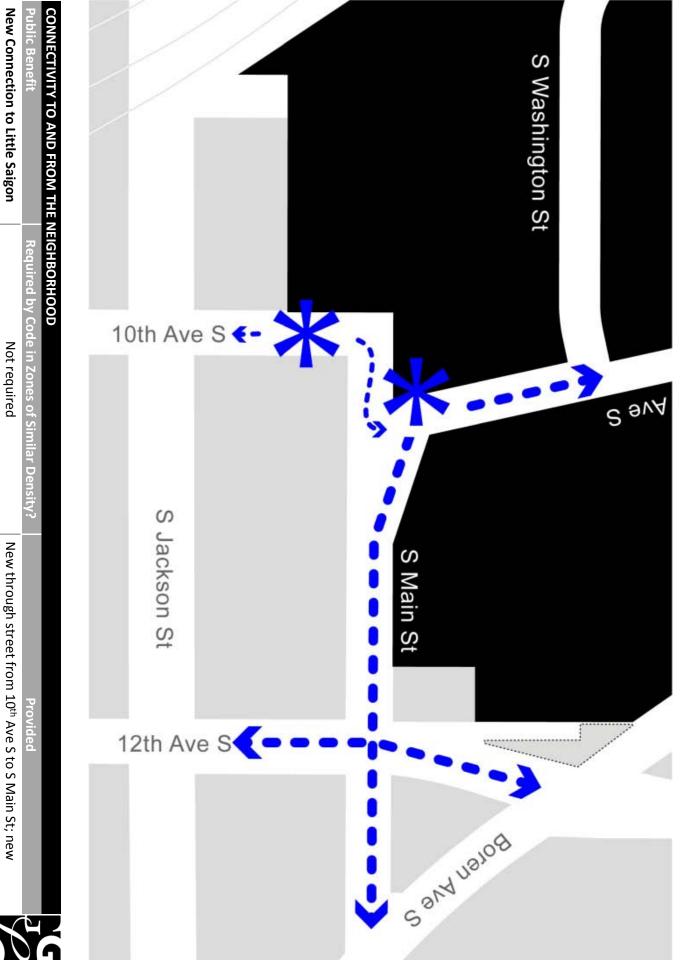
Not required

Provided

New through street from  $10^{\text{th}}$  Ave S to S Main St; new stairway from  $10^{\text{th}}$  and Main down to S Jackson St.

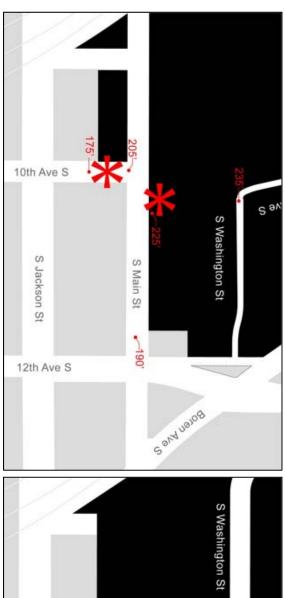


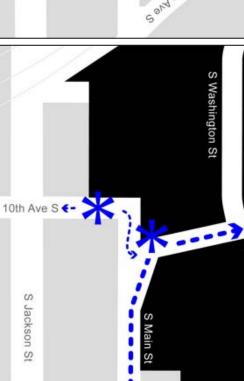




stairway from 10th and Main down to S Jackson St.

CONNECTIVITY TO AND FROM THE NEIGHBORHOOD





•

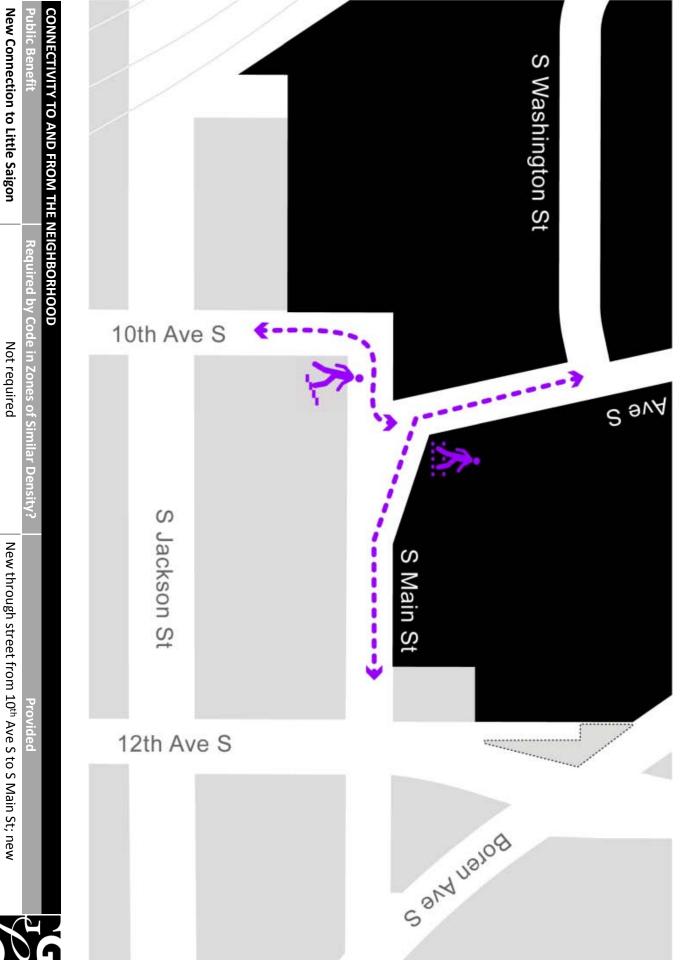
Sanyualog

### **PROBLEM**

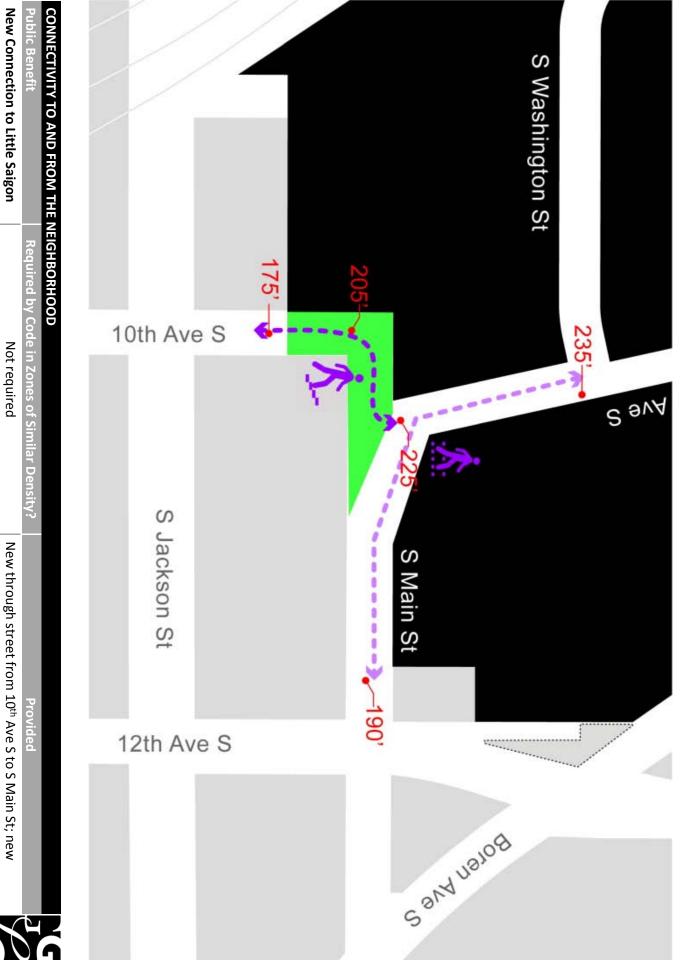
SOLUTION

12th Ave S

n Zones of Similar Density?



stairway from 10th and Main down to S Jackson St.



stairway from 10th and Main down to S Jackson St.

stairway from  $10^{\text{th}}$  and Main down to S Jackson St. New through street from  $10^{th}$  Ave S to S Main St; new

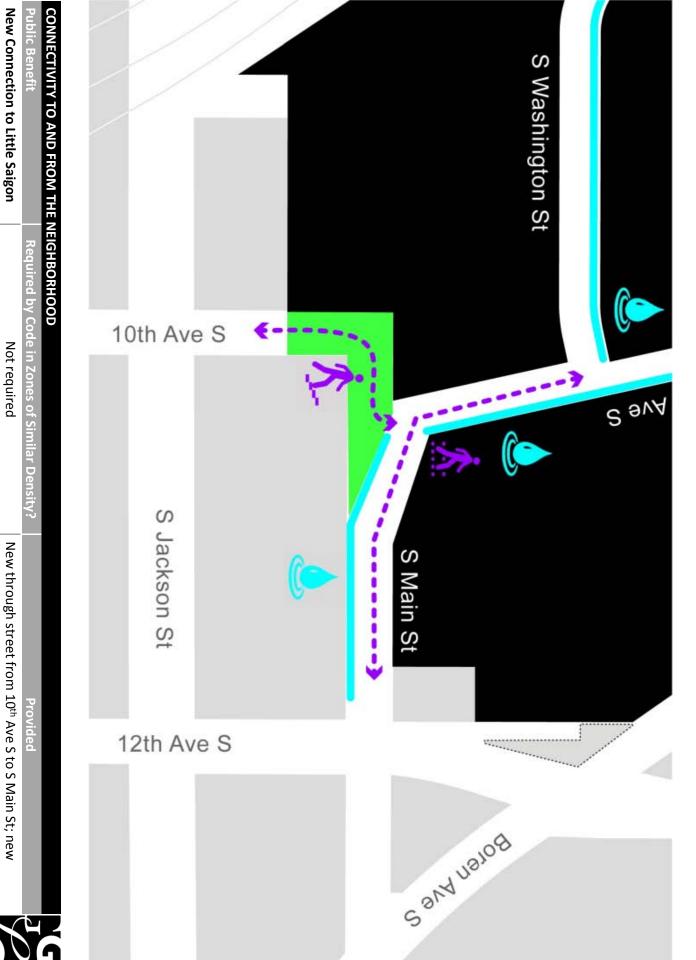
### CONNECTIVITY TO AND FROM THE NEIGHBORHOOD











stairway from 10th and Main down to S Jackson St.

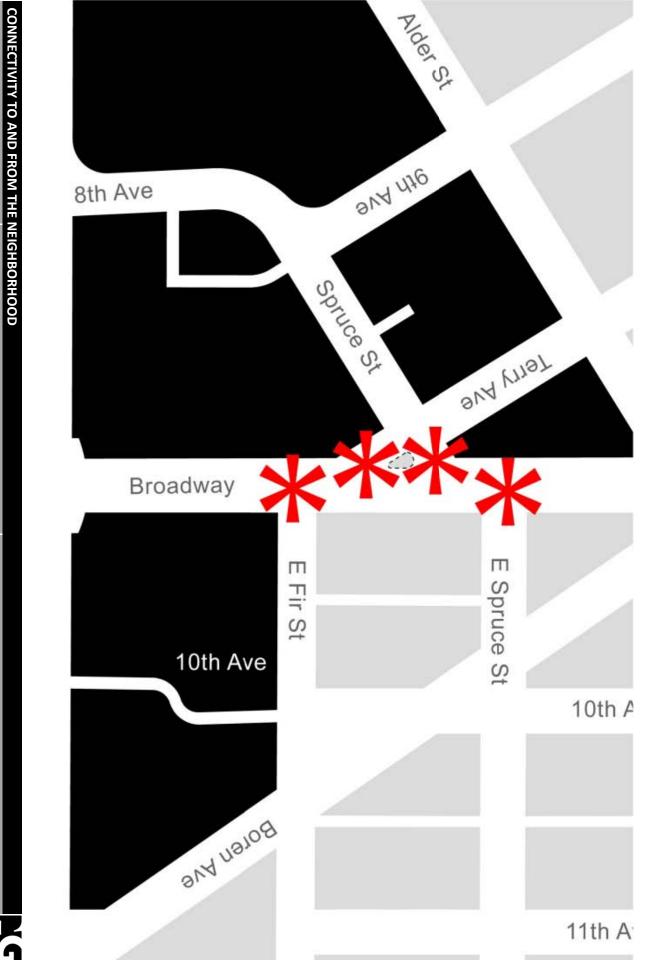


CONNECTIVITY TO AND FROM THE NEIGHBORHOOD

multiple conflicting intersections at Broadway eliminated. New safer intersection across Broadway at Fir Street;



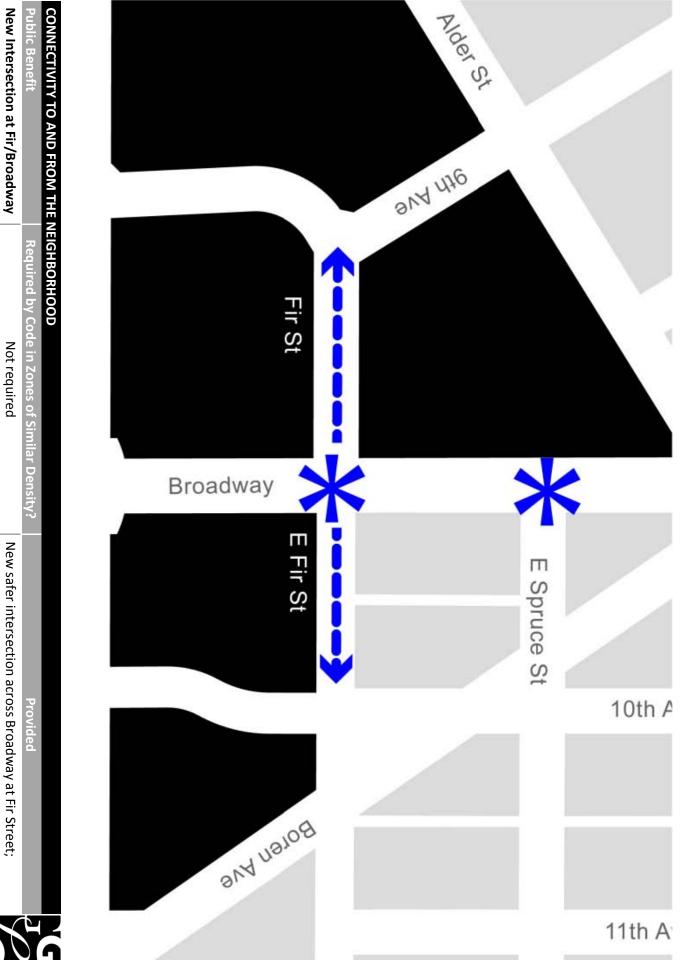




New Intersection at Fir/Broadway

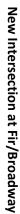
Not required

New safer intersection across Broadway at Fir Street; multiple conflicting intersections at Broadway eliminated

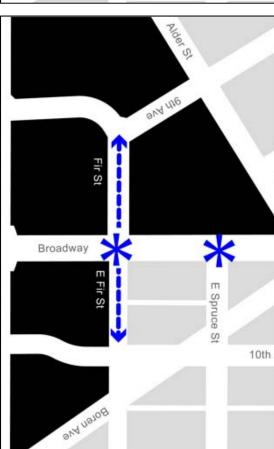


Not required

multiple conflicting intersections at Broadway eliminated.



Alder St any Me 8th Ave and Vilat Broadway E Spruce St E Fir St 10th Ave 10th BotenAve 11th A



11th A

### SOLUTION

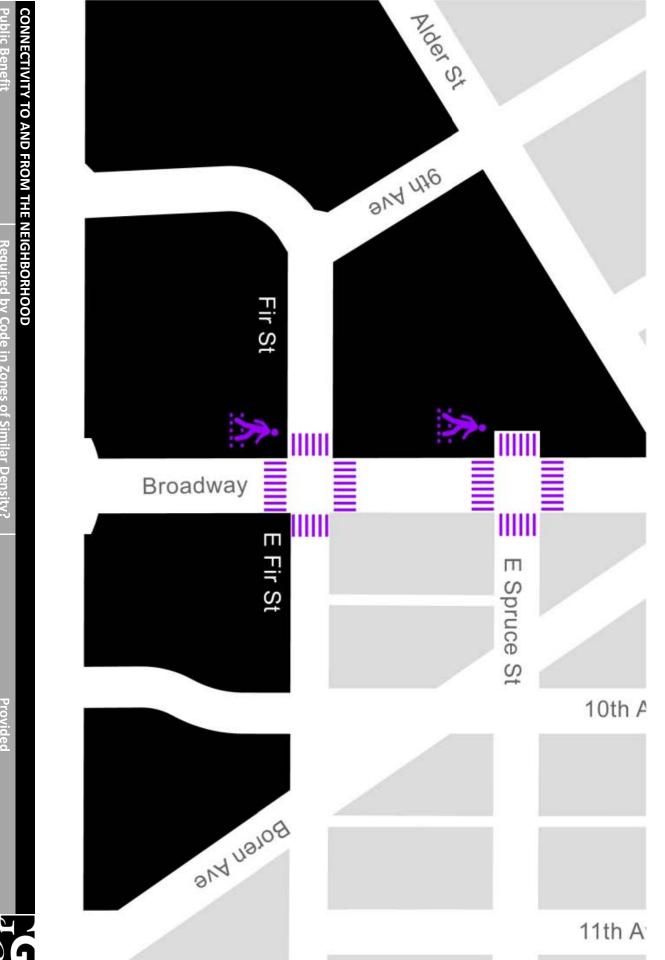
**PROBLEM** 

CONNECTIVITY TO AND FROM THE NEIGHBORHOOD

Not required

multiple conflicting intersections at Broadway eliminated. New safer intersection across Broadway at Fir Street;

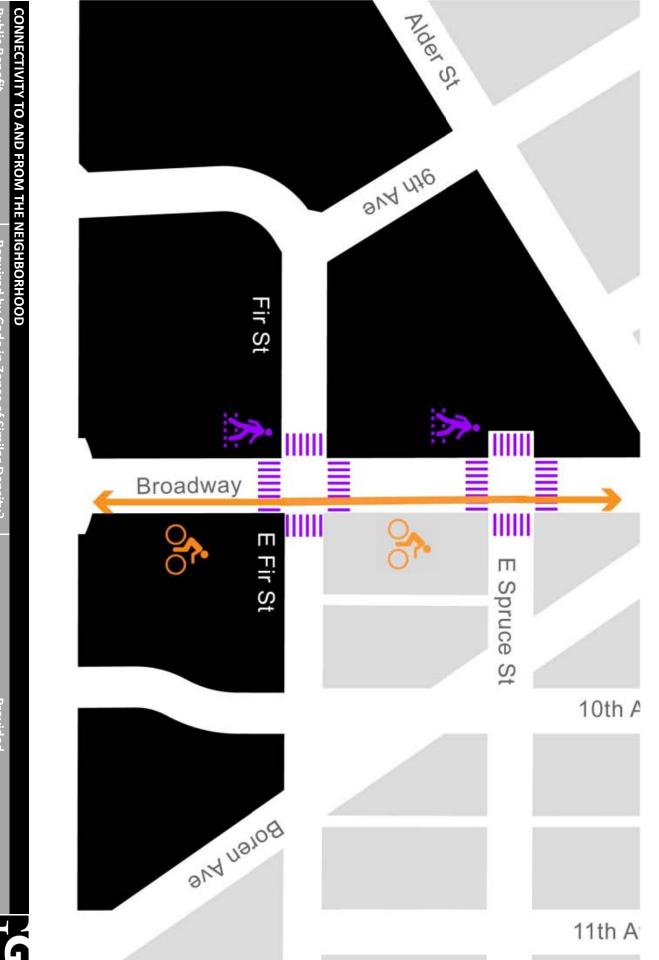




New Intersection at Fir/Broadway

Not required

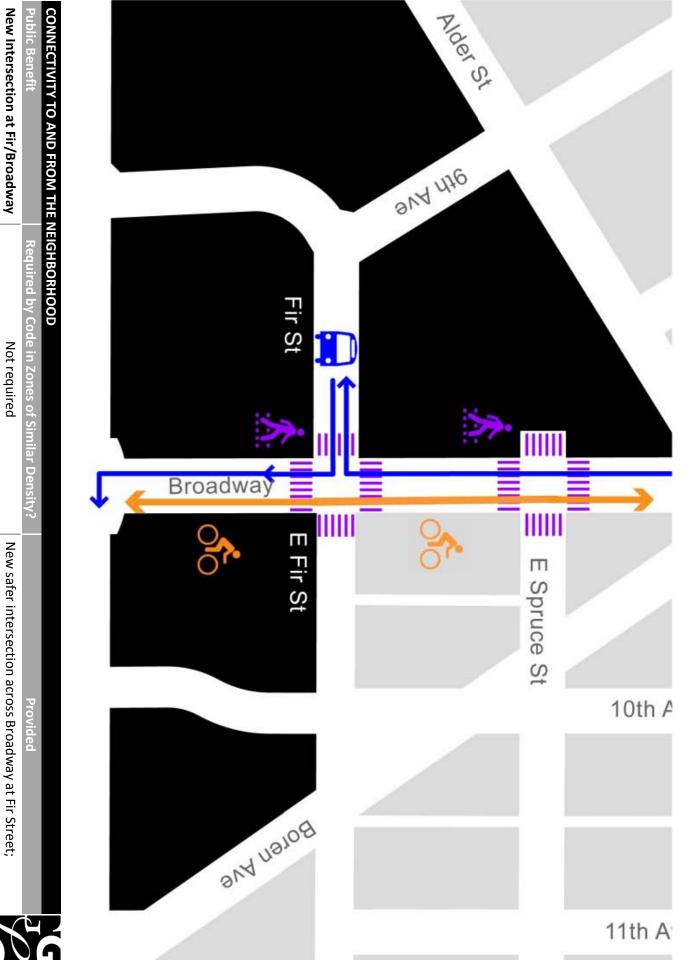
New safer intersection across Broadway at Fir Street; multiple conflicting intersections at Broadway eliminated.



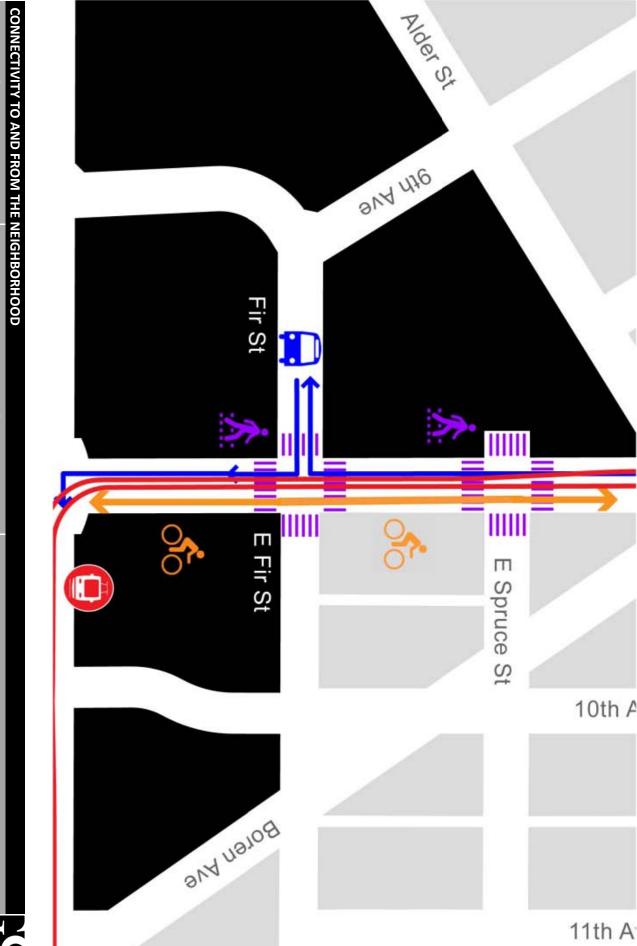
New Intersection at Fir/Broadway

Not required

New safer intersection across Broadway at Fir Street; multiple conflicting intersections at Broadway eliminated.



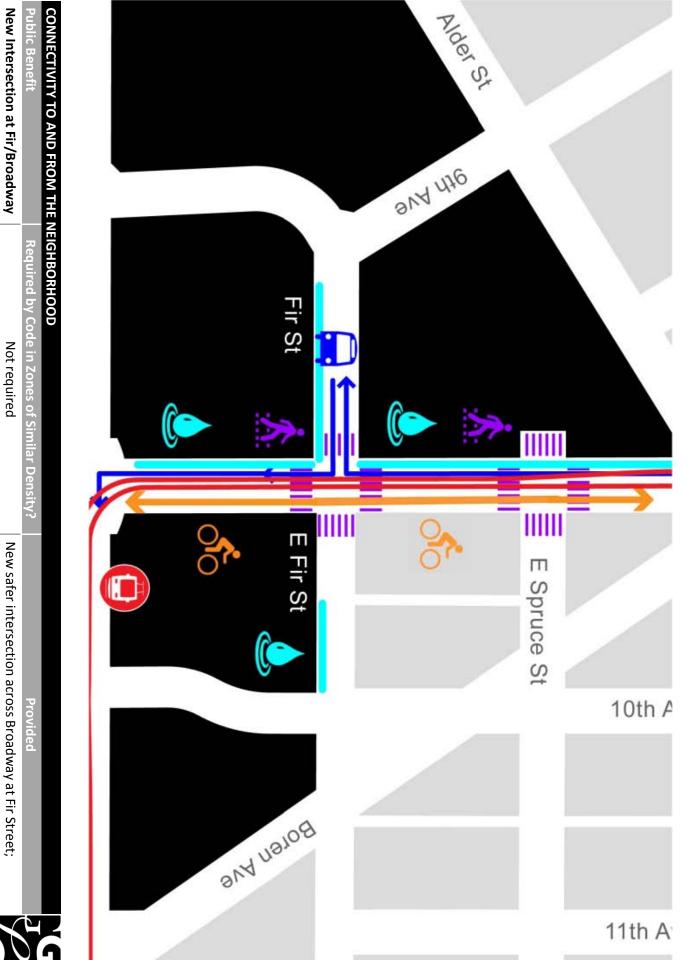
multiple conflicting intersections at Broadway eliminated.



New Intersection at Fir/Broadway

Not required

multiple conflicting intersections at Broadway eliminated. New safer intersection across Broadway at Fir Street;



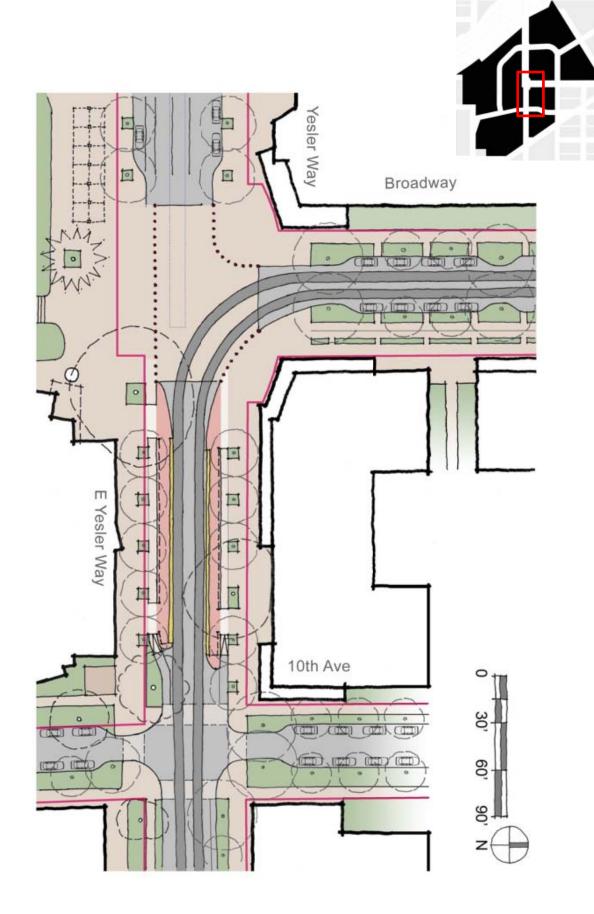
multiple conflicting intersections at Broadway eliminated.

## What are the Public Benefits from the proposed street vacations and dedications?

- Connectivity within and to the Neighborhood
- ✓ Improved Street Function



and clarity for the multiple users of the intersection





**IMPROVED STREET FUNCTION** 

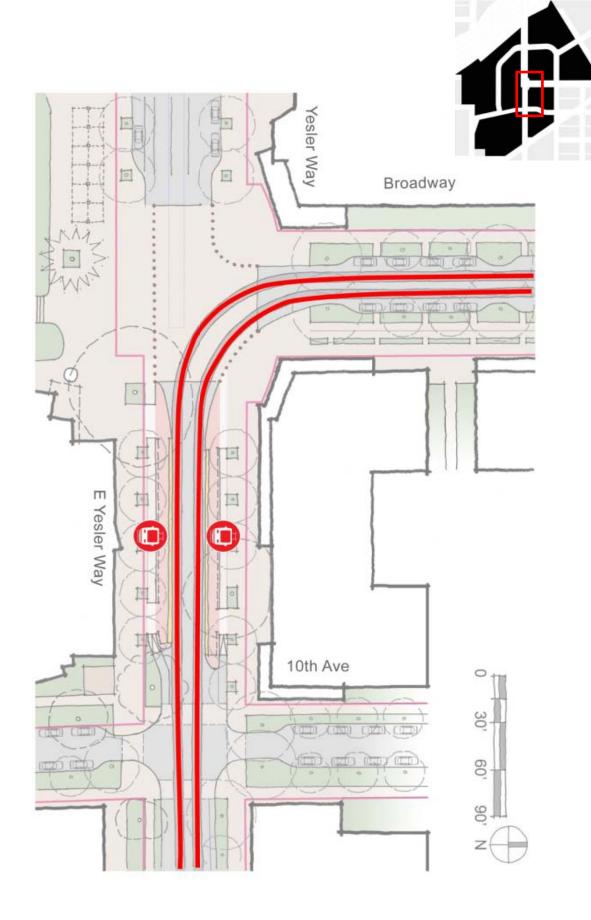
Not required

**IMPROVED STREET FUNCTION** 

Required by Code in Zones of Similar Density?

and clarity for the multiple users of the intersection

Pedestrian and bicycle improvements to encourage safety

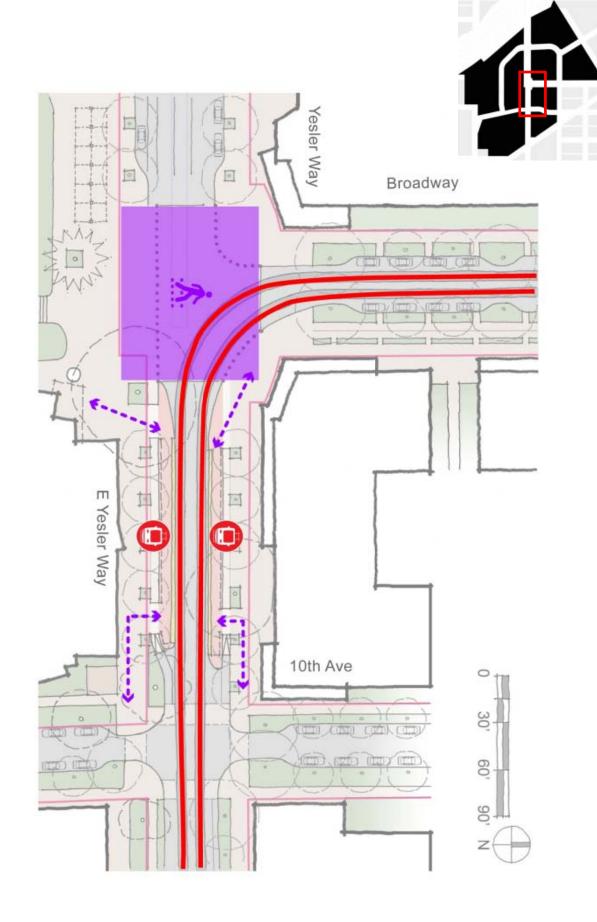




**IMPROVED STREET FUNCTION** 

Pedestrian and bicycle improvements to encourage safety

and clarity for the multiple users of the intersection

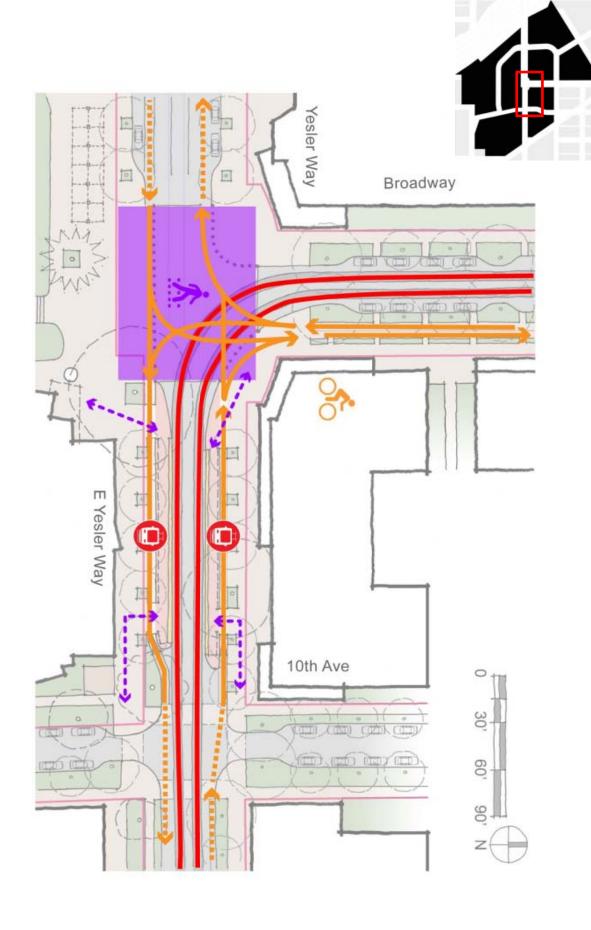




Required by Code in Zones of Similar Density?

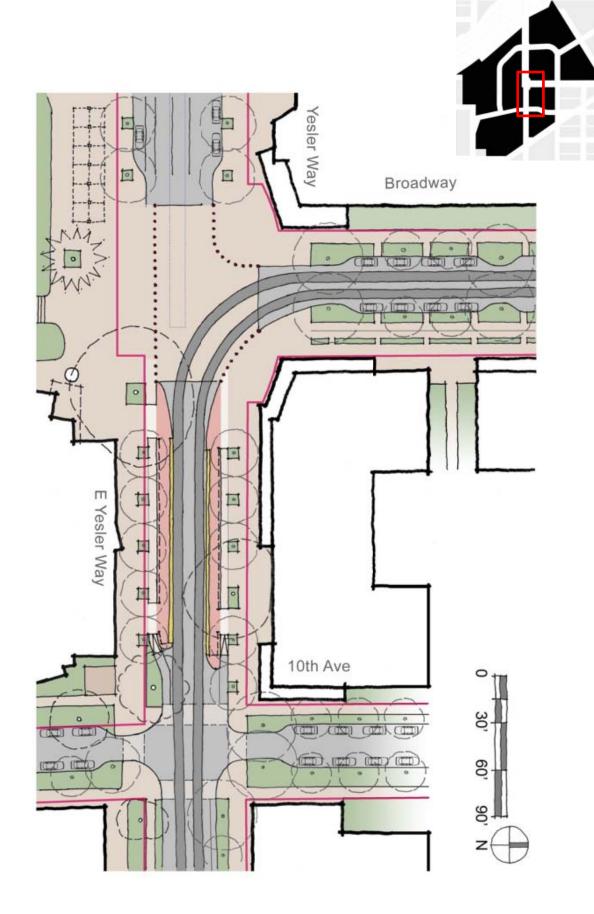
Pedestrian and bicycle improvements to encourage safety

and clarity for the multiple users of the intersection





and clarity for the multiple users of the intersection





**IMPROVED STREET FUNCTION** 

Not required

**IMPROVED STREET FUNCTION** 

Existing ROW Key Map

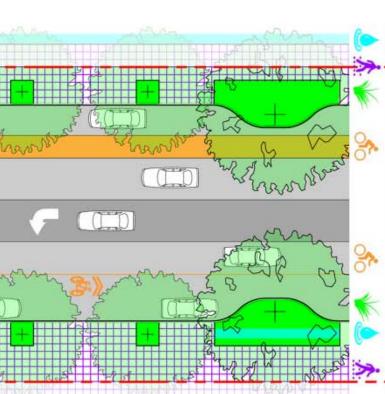
**ROW Improvement Manual: 66ft** 

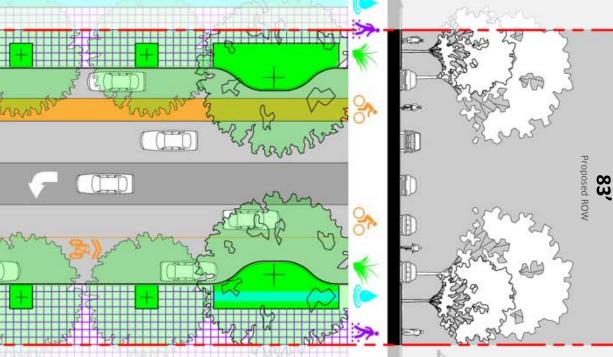
66′

**Existing ROW** 

Yesler Way – Looking West

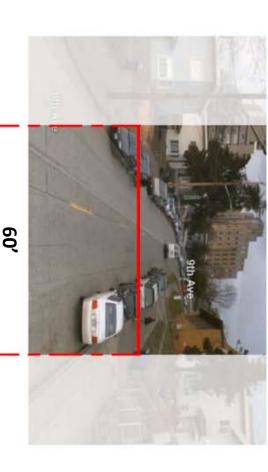






sharrow/bike lanes, street parking, and stormwater utilities 83ft on Yesler Way west of Broadway – new left turn lane,

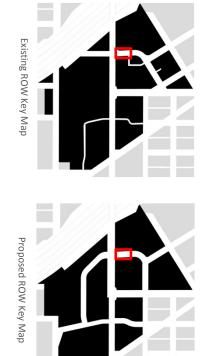




Proposed ROW 66′



Existing ROW



### IMPROVED STREET FUNCTION

Wider ROW for Existing

**Non-Arterial Streets** 

NC3, MR, HR zones: 52ft

street parking, and new stormwater and electrical utilities **66ft** at 8<sup>th</sup> Ave -- extra width accommodates Metro buses,





Proposed ROW **6**0



### 10th Ave - Looking North





Proposed ROW Key Map

### IMPROVED STREET FUNCTION

Wider ROW for Existing

**Non-Arterial Streets** 

NC3, MR, HR zones: 52ft

electrical utilities **60ft** at 10<sup>th</sup> Ave -- street parking, and new stormwater and

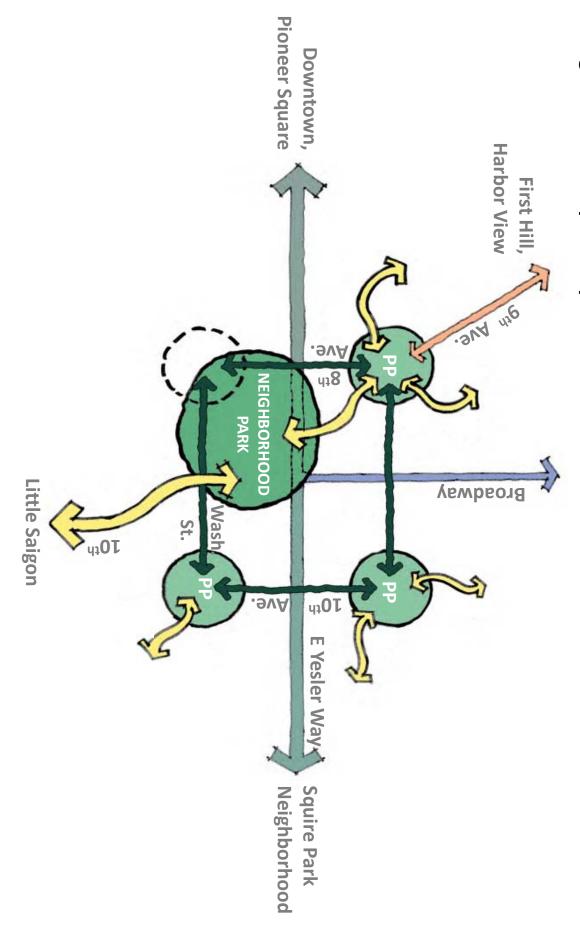


## What are the Public Benefits from the proposed street vacations and dedications?

- Connectivity within and to the Neighborhood
- ✓ Improved Street Function
- ✓ Parks and "Green" Streets



### **Neighborhood Loop Concept**



PARKS AND GREEN STREETS

Increased Open Space and

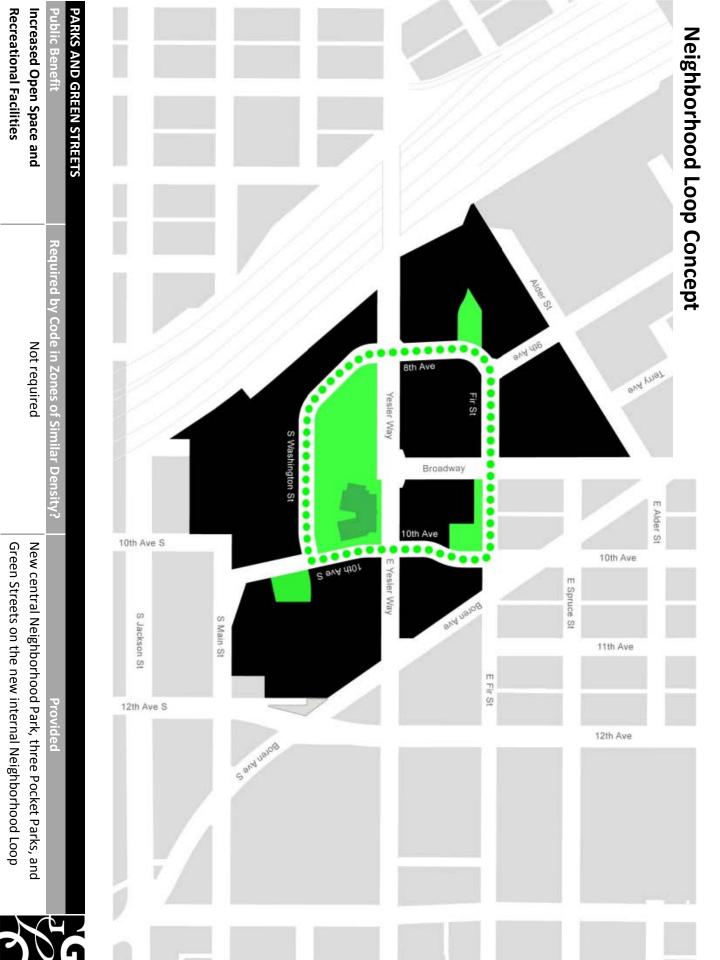
**Recreational Facilities** 

Not required

Provided

New central Neighborhood Park, three Pocket Parks, and Green Streets on the new internal Neighborhood Loop





#### USERS

### SPECTRUM OF USERS

Yesler Terrace will be a place that serves the needs of a diverse and evolving community of residents and visitors. Some elements of the public realm will need to accommodate a more robust mix of users on a regular basis. Others will be more frequently used by certain groups more than



#### OLDER ADULTS

Older adults will continue to be active in a walkable community, though perhaps venturing less far with age. They will be walking loops, visiting friends and family, and watching other people in the public open spaces. Accessibility for older adults and frequent places to stop, sit, and rest will be important considerations. The relationship among elements in the public realm will also be key to allowing older adults to comfortably be part of the mix without being overwhelmed by younger users.



#### ADULTS

Adults are the most independent users so they will visit all areas of the community and will have very diverse needs in these locations. For recreation and relaxing, they will use private yards and courtyards, public parks, and all of the streets on a regular basis. They will pass often through the plazas on the way to retail. They will be coming and going daily by auto, bus, bike, or feet so they will experience the community from different perspectives.



#### FENS

Teens will need exciting and activated places to gather, socialize, and recreate. These could be accommodated near the community center or another highly visible area. They will also want to hang out in the retail and plaza settings to see and be seen. Teens will be going to school and visiting friends via our main streets and walkways. Teen-friendly activities, such as a skate park and basketball courts could be used to attract teens to appropriate locations.



### SCHOOL-AGE CHILDREN

School-age children, between the ages of 5 and 12, are in the process of steadily testing and expanding their physical boundaries so they need adventurous play opportunities and safe connections that allow them to circulate, gather, and play throughout the community. They will be frequent users of the district open spaces, internal streets, and the commons.



### YOUNG CHILDREN & FAMILIES

Young children, below the age of 5, need safe and creative places to play close to home, in the courtyards and district open spaces. Parents need comfortable places to watch their children. Groups of daycare children will need dedicated play areas. Families with young children will sometimes venture further from home to more elaborate play features in the Commons.



#### VISITORS

Non-residents coming to visit friends and family will need clear wayfinding and will need to feel welcome from each gateway to their destination. Restaurants and cultural facilities in the core could become a destination and the Commons could host events such as a farmers market, movies, and shows that attract visitors from around the city. If SHA's vision for an equitable and sustainable dense urban neighborhood is realized, Yesler Terrace will also be a learning destination for community-builders from around the world.



### OFFICE / HARBORVIEW

Office and hospital workers will use open spaces and streets in the northwest district of the community and will be frequent visitors to the retail core, passing through and people watching in the plazas over coffee or lunch. Some will also visit the Commons for recreation, the farmers market, and cultural events.

### **PARKS AND GREEN STREETS**

Increased Open Space and

**Recreational Facilities** 

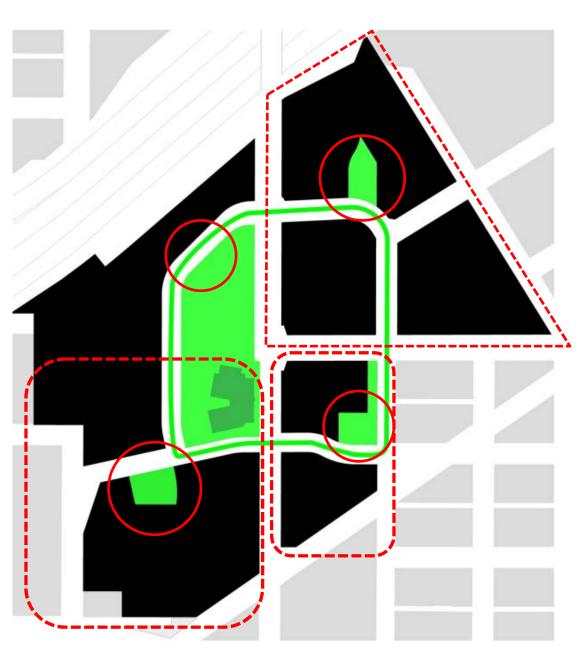
Not required

Required by Code in Zones of Similar Density

New central Neighborhood Park, three Pocket Parks, and Green Streets on the new internal Neighborhood Loop



### Parks | Catchment Area



PARKS AND GREEN STREETS

Increased Open Space and

**Recreational Facilities** 

Not required

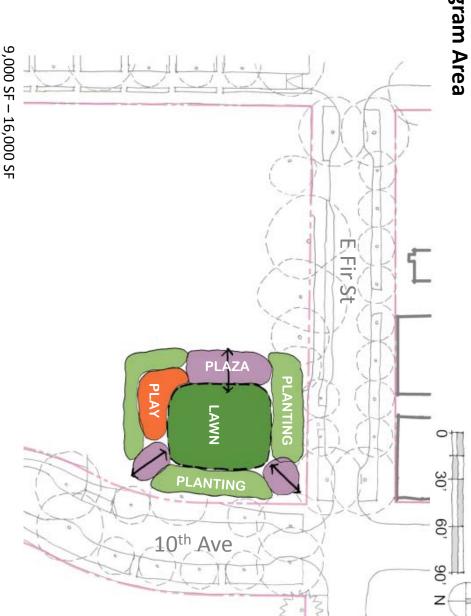
Provided

New central Neighborhood Park, three Pocket Parks, and Green Streets on the new internal Neighborhood Loop



## NE Pocket Park | Ideal Program Area





**Ideal Park Area Range** 

Lawn Area

Play Area

Plaza

Circulation **Plantings** 

> (Young Children) (Informal Play, Picnic)

(School-Age Children)

(Games Tables, Seating, Art)

(Paths, Seating) (Natural Drainage, Tree Preservation, Buffer)

1,000 SF

3,000 - 4,000 SF

2,000 SF (Suggested Additional Program)

1,000 - 2,000 SF

30% - 40% of Total Park Area

10% of Total Park Area

**PARKS AND GREEN STREETS** 

**Pocket Parks and Green Streets** 

Not required

Three Pocket Parks and Green Streets on the new internal

Neighborhood Loop



## NE Pocket Park | Ideal Program Area





**Ideal Park Area Range** 

9,000 SF - 16,000 SF

Lawn Area

Play Area

Plaza

Circulation **Plantings** 

> (Young Children) (Informal Play, Picnic)

(School-Age Children)

(Games Tables, Seating, Art)

(Paths, Seating) (Natural Drainage, Tree Preservation, Buffer)

> 1,000 SF 3,000 - 4,000 SF

2,000 SF (Suggested Additional Program) 1,000 - 2,000 SF

30% - 40% of Total Park Area 10% of Total Park Area

**PARKS AND GREEN STREETS** 

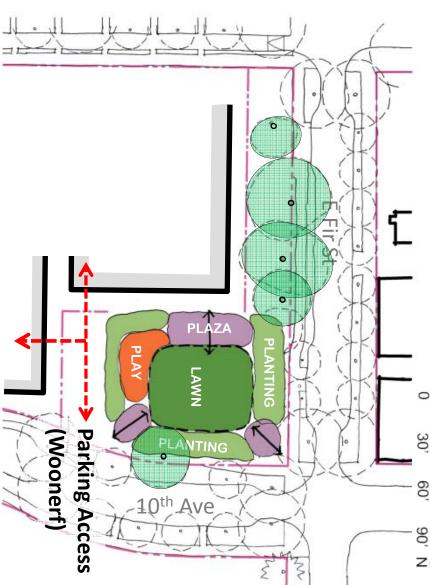
**Pocket Parks and Green Streets** 

Not required



## NE Pocket Park | Ideal Program Area





**Ideal Park Area Range** 

9,000 SF - 16,000 SF

(Informal Play, Picnic)

(Young Children)

Play Area

Lawn Area

(School-Age Children)

(Games Tables, Seating, Art)

Plaza

(Natural Drainage, Tree Preservation, Buffer)

(Paths, Seating)

Circulation **Plantings** 

> 1,000 SF 3,000 - 4,000 SF 1,000 - 2,000 SF

2,000 SF (Suggested Additional Program)

30% - 40% of Total Park Area

10% of Total Park Area

**PARKS AND GREEN STREETS** 

**Pocket Parks and Green Streets** 

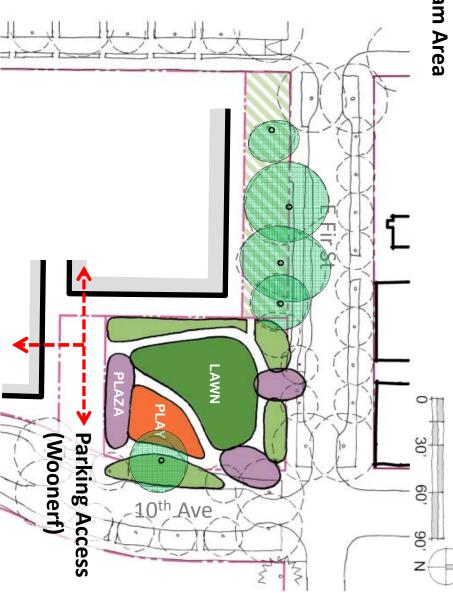
Three Pocket Parks and Green Streets on the new internal

Not required

Neighborhood Loop

## NE Pocket Park | Actual Program Area





#### **Actual Park Area**

12,000 SF

(Informal Play, Picnic) (Young Children)

Lawn Area

Play Area

Plaza

**Plantings** 

Circulation

(Paths, Seating) (Natural Drainage, Tree Preservation, Buffer) (Games Tables, Seating, Art)

> 2,000 SF 1,500 SF 4,000 SF

40% of Total Park Area

15% of Total Park Area

**PARKS AND GREEN STREETS** 

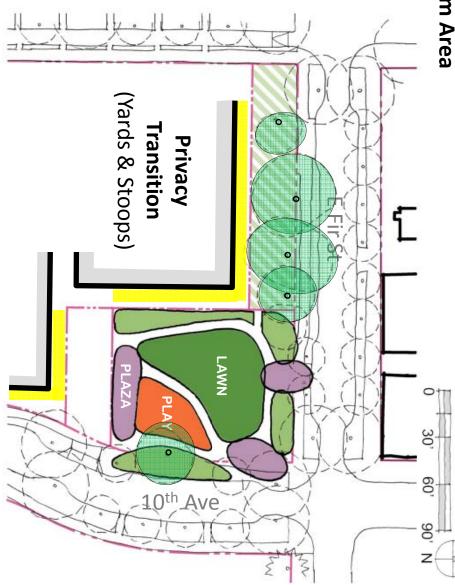
**Pocket Parks and Green Streets** 

Not required



## NE Pocket Park | Actual Program Area





#### **Actual Park Area**

12,000 SF

(Informal Play, Picnic)

(Young Children)

Lawn Area

Play Area

**Plantings** 

Circulation

(Paths, Seating) (Natural Drainage, Tree Preservation, Buffer)

(Games Tables, Seating, Art)

2,000 SF 4,000 SF

1,500 SF

40% of Total Park Area 15% of Total Park Area

**PARKS AND GREEN STREETS** 

**Pocket Parks and Green Streets** 

Not required



## NE Pocket Park | Actual Program Area





#### **Actual Park Area**

12,000 SF

Lawn Area

Play Area

Plaza

Circulation

**Plantings** 

(Informal Play, Picnic) (Games Tables, Seating, Art) (Young Children)

(Natural Drainage, Tree Preservation, Buffer)

(Paths, Seating)

2,000 SF 4,000 SF

1,500 SF

40% of Total Park Area

15% of Total Park Area

**PARKS AND GREEN STREETS** 

**Pocket Parks and Green Streets** 

Not required



### **NE Pocket Park | Sketch Plan**

30

60

90'









Courtyard

Wooner

Area Lawn



### **PARKS AND GREEN STREETS**

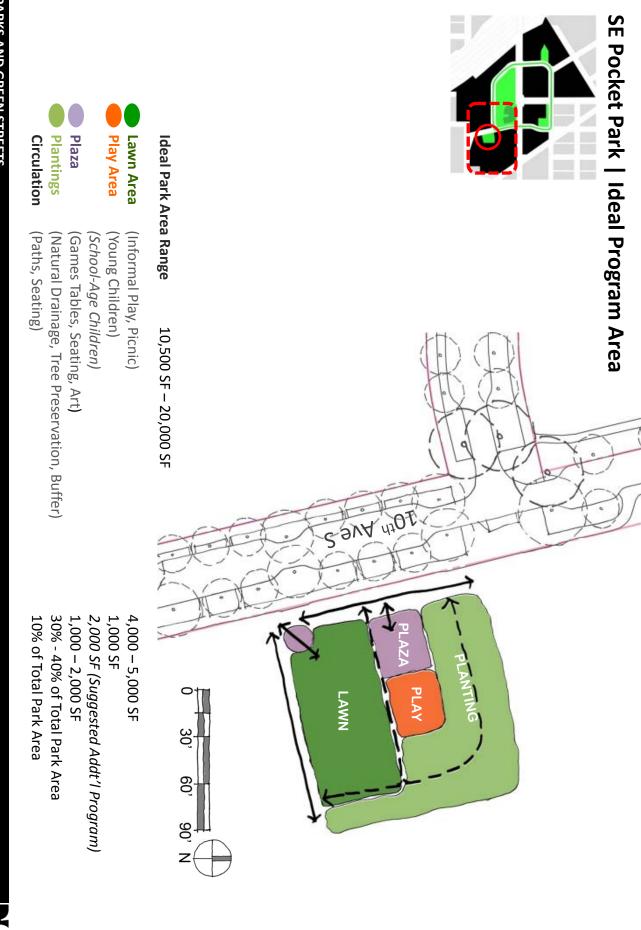
**Pocket Parks and Green Streets** 

Not required

Three Pocket Parks and Green Streets on the new internal



Neighborhood Loop



Increased Open Space and

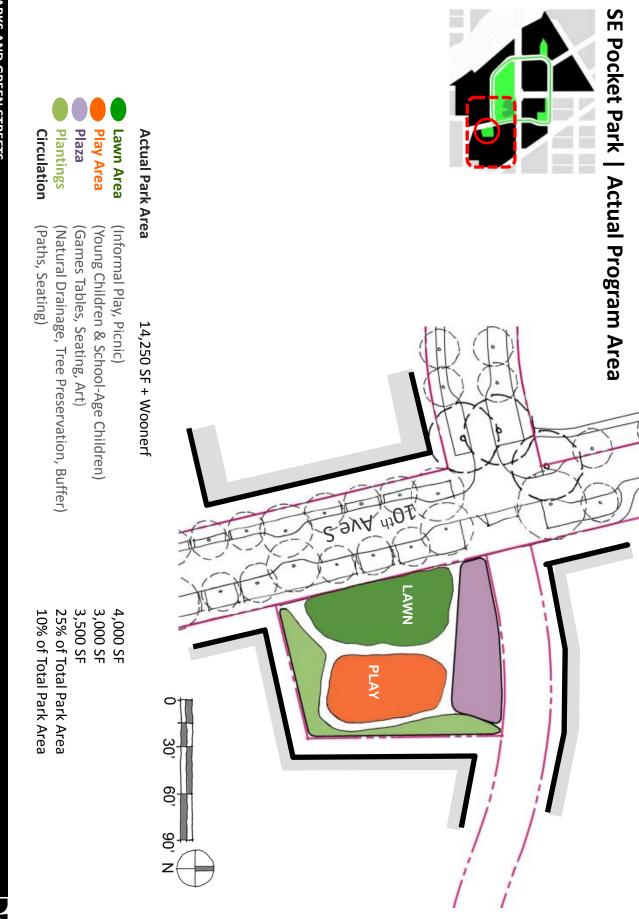
**Recreational Facilities** 

Not required

Three Pocket Parks, and Green Streets on the new internal

Neighborhood Loop

internal



| L.            |
|---------------|
| v             |
| D             |
| <del></del>   |
| ~             |
| $\overline{}$ |
|               |
| м.            |
| 73            |
|               |
| 2             |
|               |
| U             |
| _             |
| LO.           |
| <b>.</b>      |
| ~             |
| ш             |
| ш             |
|               |
| ~             |
| S             |
| -             |
|               |
| 7.0           |
| -             |
| _             |
| ш             |
| F             |
| 10            |

Increased Open Space and

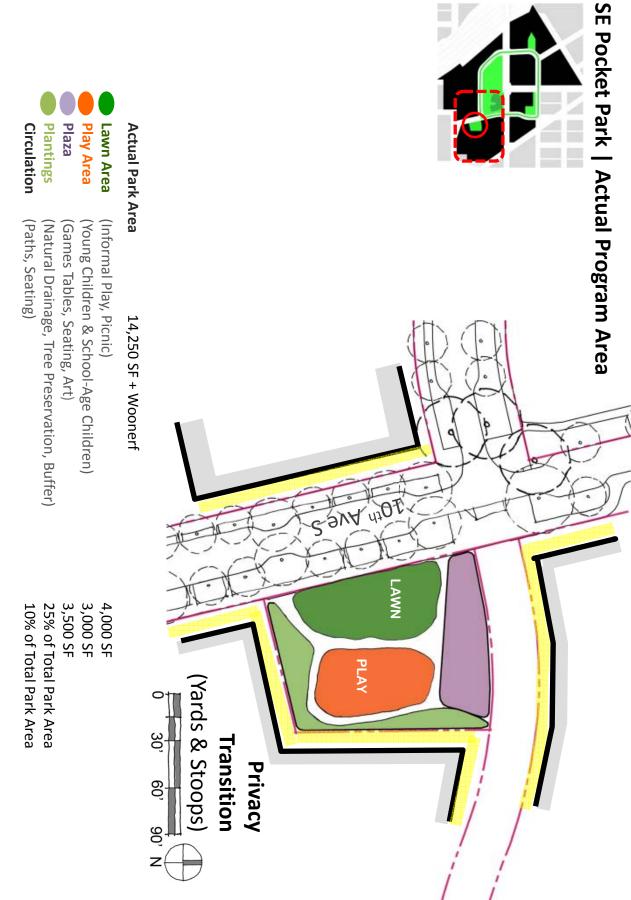
**Recreational Facilities** 

Required by Code in Zones of Similar Dens

Not required

Three Pocket Parks, and Green Streets on the new internal Neighborhood Loop





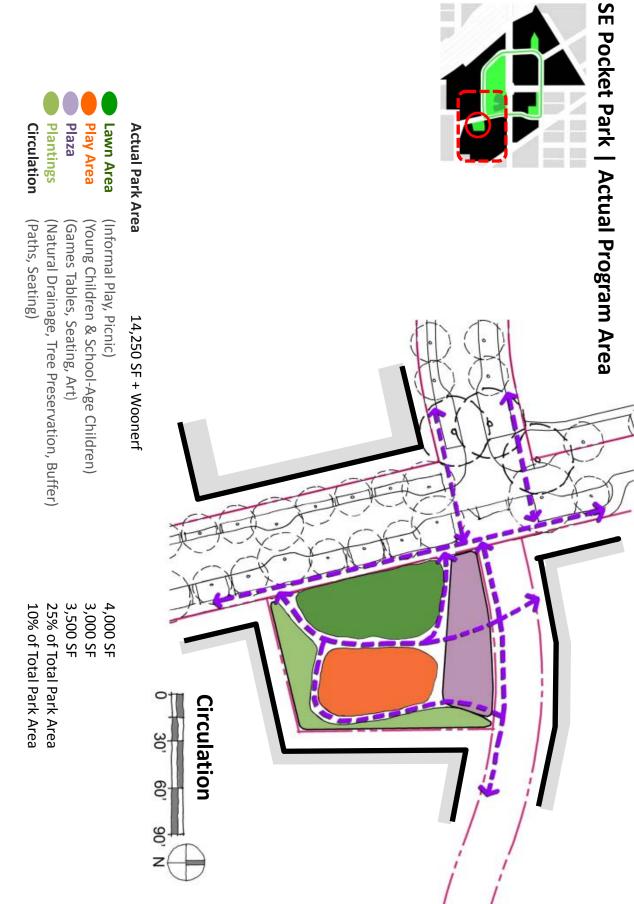
**Increased Open Space and** 

**Recreational Facilities** 

Not required

Neighborhood Loop

Three Pocket Parks, and Green Streets on the new internal



|  | ı |   |   |   |   |
|--|---|---|---|---|---|
|  | l |   | ١ | i |   |
|  | l |   |   | 2 |   |
|  | ı | , | , | • | , |
|  | I |   |   |   |   |
|  | į | í | í | ١ | ì |
|  | ۱ | ١ | , | 4 | 2 |
|  | ı |   | ١ |   |   |
|  | į |   | i | i | į |
|  | l |   |   | 2 |   |
|  | ı |   |   |   |   |
|  | ١ | ١ |   |   |   |
|  | į | į |   |   | ١ |
|  | ۱ |   |   | ı |   |
|  | ı |   |   |   | , |
|  | ľ |   |   | 1 |   |
|  | ı |   |   |   |   |
|  | l |   |   |   |   |
|  | ľ |   |   |   |   |
|  | ı |   | į | į |   |
|  | ١ | ١ | i |   | ľ |
|  | ı | i | i | i | į |
|  | l |   |   |   | , |
|  | ı |   |   | ì |   |
|  | i | • |   |   |   |
|  | ı | ı | ı | ı |   |
|  | į |   | ı |   | Ļ |
|  |   |   |   |   |   |

Increased Open Space and Recreational Facilities

Not required by code in Zones of Similar De

Three Pocket Parks, and Green Streets on the new internal Neighborhood Loop





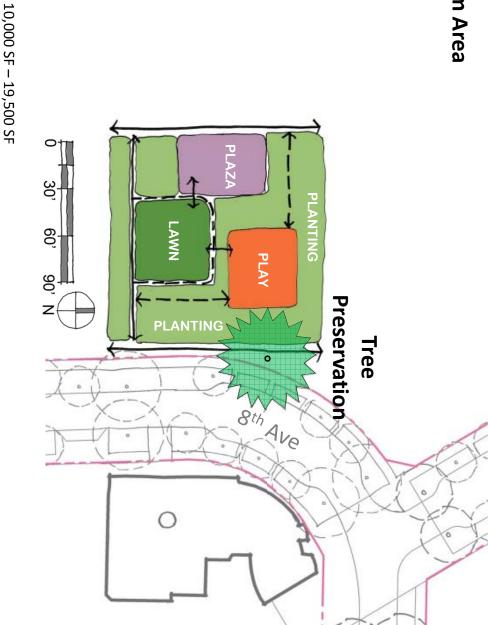
**Increased Open Space and** 

**Recreational Facilities** 

Not required



## NW Pocket Park | Ideal Program Area



### **Ideal Park Area Range**

Lawn Area

Play Area

Plaza

(Informal Play, Picnic)

**Plantings** Circulation

(Paths, Seating) (Young Children) (Natural Drainage, Tree Preservation, Buffer) (Games Tables, Seating, Art) (School-Age Children)

> 2,000 SF (Suggested Addt'l Program) 1,000 - 1,500 SF 2,000 - 3,000 SF

30% - 40% of Total Park Area 2,000 - 3,000 SF

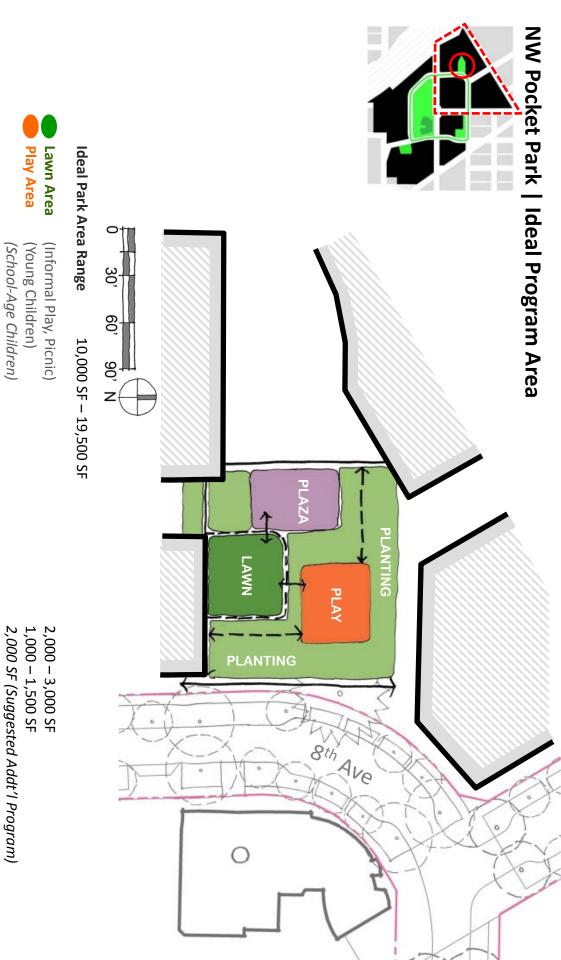
10% of Total Park Area

**PARKS AND GREEN STREETS** 

Not required



Neighborhood Loop



Plaza **Plantings** 

Circulation

(Paths, Seating)

(Natural Drainage, Tree Preservation, Buffer)

(Games Tables, Seating, Art)

2,000 - 3,000 SF

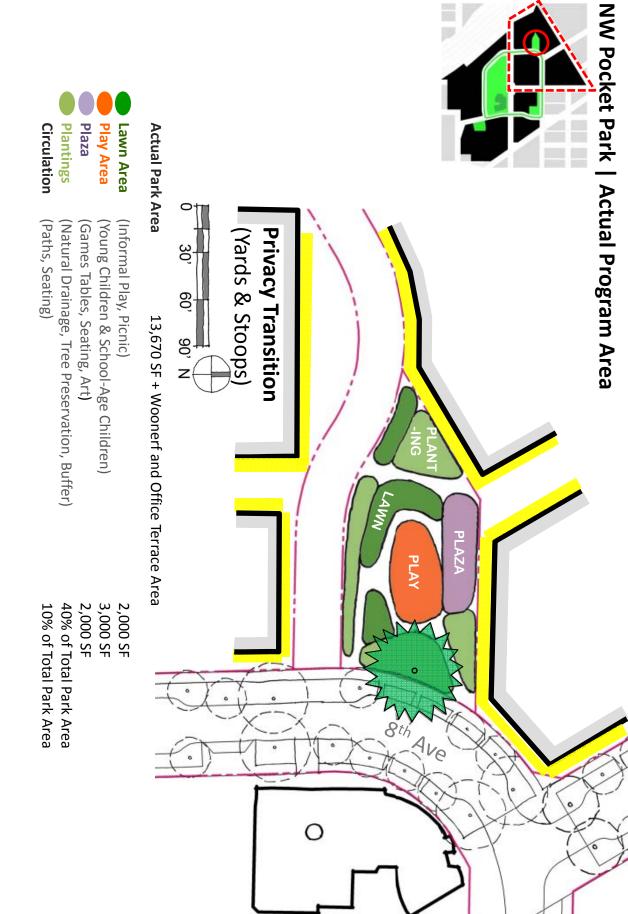
30% - 40% of Total Park Area

10% of Total Park Area

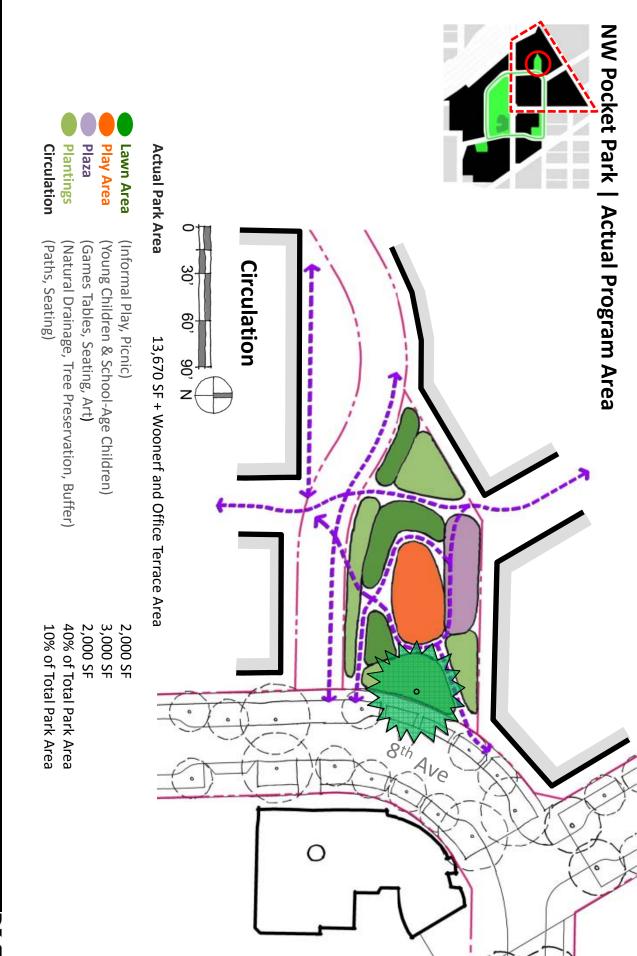
Neighborhood Loop Three Pocket Parks, and Green Streets on the new internal



**Recreational Facilities** 



**Recreational Facilities** 





**Recreational Facilities** 

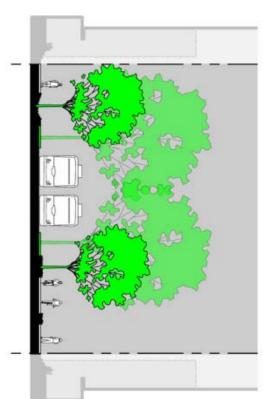


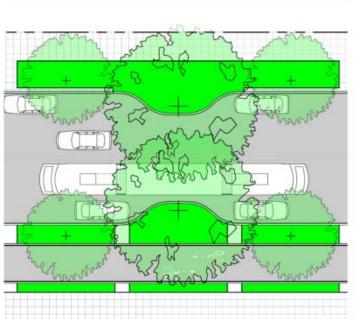
## What are the Public Benefits from the proposed street vacations and dedications?

- Connectivity within and to the Neighborhood
- ✓ Improved Street Function
- ✓ Parks and "Green" Streets
- ✓ Public Realm Improvements









PUBLIC REALM IMPROVEMENTS

Improved Tree Canopy

7.00

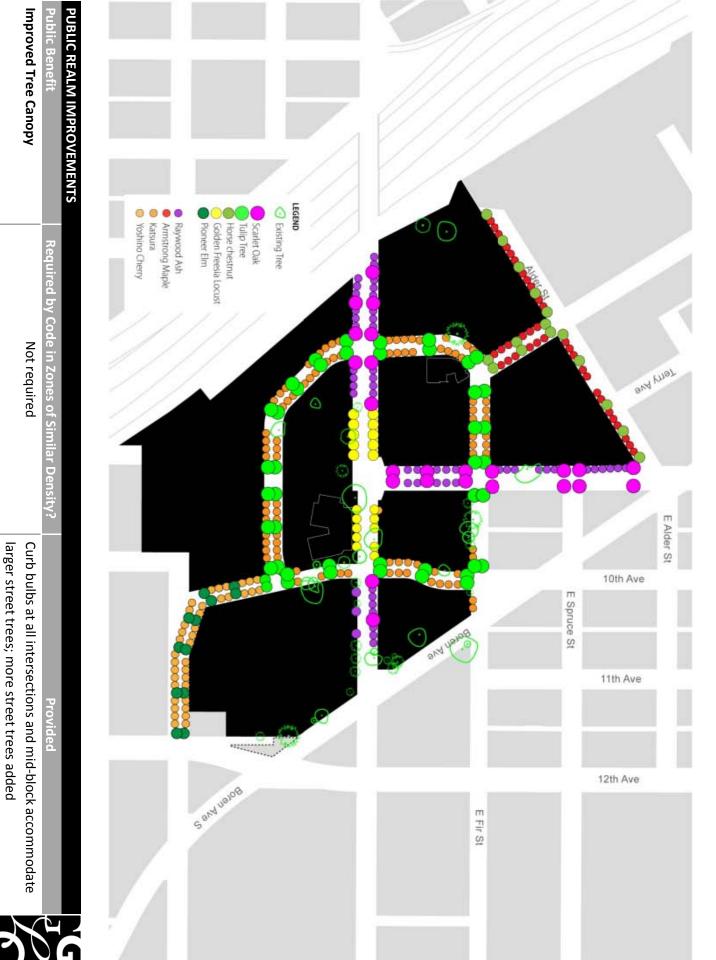
ed by Code in Zones of Similar Density?

Not required

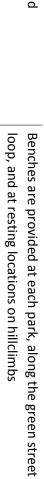
Provided

Curb bulbs at all intersections and mid-block accommodate larger street trees; more street trees added





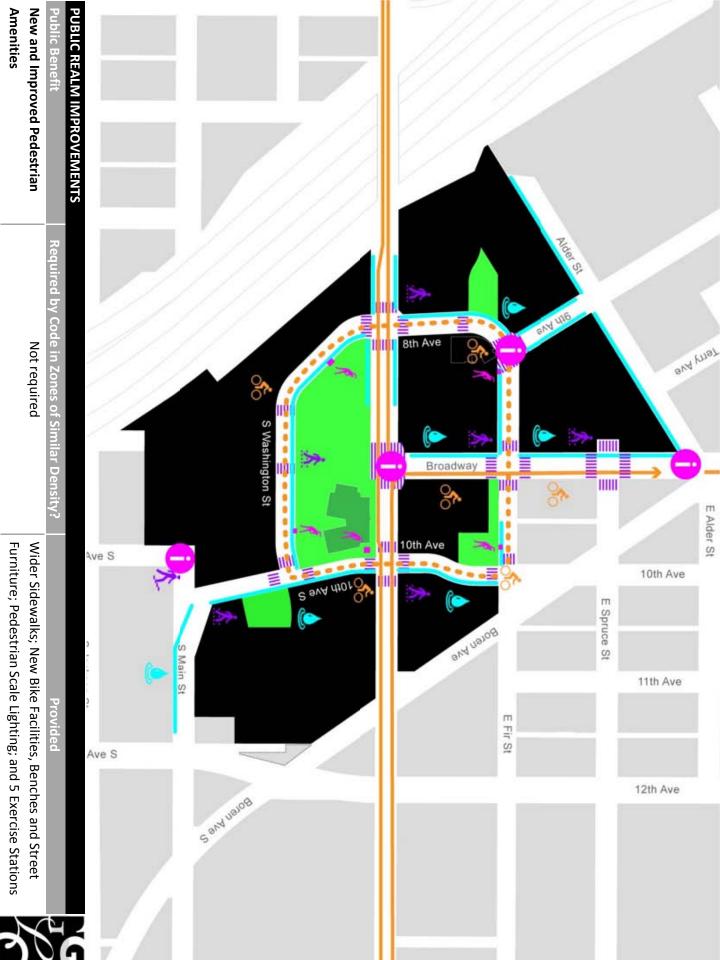
PUBLIC REALM IMPROVEMENTS













# Yesler Terrace

**Bringing Home a Better Future** Design Commission – May 19, 2011

